

CARE FUNCTIONAL REVIEW

BUDGET AND FISCAL

For information on the interpretation or clarification on the functional questions in the following section, please contact Lisa Baldus on 301-504-1300.

6.0 Budget and Fiscal (General)

- In the interview process, determine whether Location management officials (LC, RL's and AO/T) believe that adequate support (e.g., guidance/instructions/Agency P&P issuances, financial reviews for dealing with problems or issues, etc.) is given from ARS Headquarters and the Area Office to manage and control Agency programs, assets, and resources.
- Ensure that all recommendations from recent audits and reviews (including CARE reviews, and financial reviews) have been resolved, and appropriate corrective action taken. If not, explain.

6.01 CRIS Accountability

- Make sure that RL's understand and correctly interpret the Agency's Current Research Information System (CRIS) accountability policy, and that they are spending dollars by CRIS in accordance with the Budget and Program Management Staff (BPMS) approved allocation.

In order to do so, review the Location's most current CRIS Activities Module (CAM) report. Determine whether there are deviations in planned versus actual expenditures of more than plus or minus 5 percent or \$50,000, whichever is less. If so, determine whether approvals were obtained for these expenditure variances. If approvals were not obtained, cite what CRIS is not in compliance, and the percentage or amount in variance. (Policy and Procedure Number 315.0)

- Determine if obligations in CRIS Allocation Tracking System (CATS) status of funds reports appear to be made to the benefiting CRIS.

In order to do so, review a representative sample of large obligation transactions and attempt to determine whether the obligations are consistent with the type of research conducted in the CRIS (i.e., it would not be consistent for a human nutrition related CRIS to purchase a tractor). If obligations do not appear to be charged to the benefiting CRIS, explain.

6.02 Research Cost

6.02-1 Indirect Research Costs (IRC) and Shared Research Costs (SRC)

- Determine whether each CRIS was assessed for IRC or SRC and "All Other" fixed costs according to established Agency policy.

In order to do so, examine the ARMP CRIS Allocation Schedules (CRAS) and supporting worksheets or other documentation developed for the last ARMP. Wherever possible, costs should be assigned based on actual usage of resources. Cost accounting prorations based on FTE, SY's or dollars are acceptable but should only be used after ruling out other, more precise methods of assigning common support costs (i.e., space occupied, number of telephones, etc.) (The ARMS manual; P&P 329.5) If IRC and SRC worksheets or other documentation are not available to support the assessment methodologies used, explain.

- Does the Location have the latest ARMPS instructions? Do they feel the instructions are clear, concise, timely, and easy to understand?

6.03 ARMPS Preparation/Implementation

- Inquire whether the ARMP process adequately allows the Location to prepare and update a comprehensive detailed annual operating plan for spending funds and accomplishing program objectives. Document any suggestions for improvement.
- Ensure that the Location is planning at least 4 percent of base funds on R&M as required by ARMP policy contained in the ARMS manual (unless the Location has been granted a documented exception to the policy).

In order to verify that at least 4 percent of base funds is planned for R&M spending, add amounts in object class 2530 on the Location's ARMP Annual Operating Plans (AOP's) and compare that total to the total base funds for the Location. If the total object class 2530 amount is less than 4 percent, determine what other budgeted amounts the Location considers to be R&M, and explain.

6.04 Allocations

- Ensure that official allocations are adhered to in establishing CATS financial plans at the Management Unit level and for CRIS subaccounts.

In order to do so, compare CATS financial plans to the budget documentation provided by the ABFO. MU totals can be verified against FFIS records.

6.05 Salary Estimates/Tracking

- Make sure employee salaries are being charged to CRIS subaccounts as planned on the approved ARMP. In order to do so, compare the ARMPS CRIS Resource Allocation Schedules with the SAMS Liability by CRIS report.
- Determine if any problems are encountered by the Location in using SAMS to account for salaries. If so, explain.

6.05-1 Salary Lapse Reporting

- Review salary lapse reports to determine if they accurately reflect the amount of lapse to the CRIS level. Review offsets on specific positions to validate that the offsets were appropriate (Reference Ground Rules to Salary Lapse). Ensure that the adjustment amounts are reflected on the CATS Financial Plan.

6.06 Period-End Estimates

- Determine whether the Location fully understands ARS' Year-end Closing Instructions and Procedures, including preparation of period-end estimates. Inquire whether the Location has any ideas on improving the year-end instructions and procedures.

6.07 Prior-Year Funding

- Inquire whether the Location is aware of the P&P for prior-year fund approval requests. For requests of \$1,000 or under, the approval process is not required. For requests of \$1,001 or more, a Form ARS 323-8 (or an e-mail message containing the same information as the form) must be completed and approved. For requests exceeding \$10,000, a certification of funds availability must be requested from the Financial Management Division—an e-mail message request is sufficient. (P&P 323.8, as amended.) For requests exceeding \$25,000, FMD approval is required.

6.08 Prompt Payment

- Determine whether the Location management is aware and sensitive to the Prompt Payment Act (budget object code 4310) requirement that an interest penalty must be paid to the vendor, with the invoice amount, for invoices not paid 30 days after receipt (interest is charged directly to the fundholder's account). (Review the CARE characteristics package for information on recent interest amounts charged to the Location.)

(NOTE: In the FFIS environment, the vendor record in VEND must reflect the appropriate payment terms. If there is excessive interest, determine whether correct information is obtained from the vendor and communicated to the vendor coordinator.)

6.09 Claims for and Against the Government

- Ensure that the Location has access to instructions for processing and disposition of claims (P&P 328.0 – Claims for the Government; P&P 227.1 – Claims against the Government).

6.10 Collections

In accordance with procedures in the FMM, Chapter 2600; P&P326.0; and Bulletin 02-314:

- Ensure that a collections official has been properly designated by inspecting their letter of designation from the Area office. Ensure that they are aware of all responsibilities.
- Ensure that all collections (cash, checks, etc.) received by the Location are properly secured and that they are promptly deposited/credited into the lock box to the proper miscellaneous receipt or appropriated fund account.
- Ensure that proper vendor codes are being used and that the Area pseudo code is used as little as possible. The pseudo code should never be used when depositing trust fund or reimbursable agreement checks.

6.11 Accounting/CATS

- Ensure that there is effective coordination between CATS and other Agency systems (e.g., ARMPS, FFIS, SAMS, ARIS, etc.). The Current Year column of the ARMP should be the initial financial plan amount in CATS. CATS must be reconciled with FFIS reports on a monthly basis. The “Reconciled” column on the Status of Funds Report should be tied into the cumulative obligations of the FFIS OCP Report. Budget documentation provided by the ABFO must be used to update MU financial plans in CATS. SAMS should be used to incorporate salary obligations and projections into CATS.
- Ensure that the information/data produced by CATS is verifiable; i.e., that the information/data can be traced to the source documents.

In order to do so, review CATS posted and unposted obligations on transaction listings. Select a random sample of transactions and verify that corresponding obligation documents are found in the Location files.

- Ensure that Location funds control records are reconciled monthly with FFIS reports, and that unusual or unidentified items are followed up on with the ABFO. The local funds control records should be thought of as a “check book” and the FFIS reports should be thought of as an “official bank statement.” Transactions appearing in the FFIS reports must be “posted” in local funds control reports in order to maintain accurate account balances.

6.12 Status of Funds

- Ensure that fundholders receive monthly status of funds reports from CATS in accordance with P&P 325.1. Although not required, it is suggested that fundholders also receive SAMS “Liability to MU” reports.
- Inquire whether the reports are adequate for the fundholder’s needs. If not, explain.
- Ensure that each fundholder reviews detailed financial transactions charged against their accounts from CATS printouts at least three times a year to determine if the documents belong to the MU. If there have been invalidly charged obligations, explain.

6.12-1 CRIS Activities Module (CAM)

- Determine if the Location encounters any difficulties in the use of CAM for downloading year-end planned versus actual CRIS subaccount data into special reports for BPMS. If so, determine the issues to be resolved, and explain.

6.12-2 Cuff Records

- Determine if fundholders maintain any funds tracking records (cuff records) in addition to the CATS reports maintained by the Location support staff. If yes, explain. As stated in ARS P&P 325.1, CATS will be used by employees throughout ARS as the only Location funds control system (FFIS is the official accounting system). No other local system (either manual or automated) will be used or supported unless approved by the Financial Management Division. Fundholders and their subordinates should generally not maintain any financial records, but should rely on the information produced by CATS. The fundholder may maintain a simple pending file of outstanding documents, which could be totaled and deducted from the CATS Status of Funds report. The maintenance of additional records by research scientists and research support personnel should be strongly discouraged.”

For information on the interpretation or clarification on the functional questions in this section, please contact Diane Eggert on 301-504-1260

6.13 Travel

- Ensure that only personnel with proper training and an AD-1143 on file have access to the GovTrip system.
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- Verify that Location personnel know how to access policies and procedures related to travel (<http://www.afm.ars.usda.gov/ppweb/> for REE policies, <http://www.ocio.usda.gov/directives/index.html> for USDA Travel and Travel

Card Policies, and

<http://www.gsa.gov/Portal/gsa/ep/channelView.do?pageTypeId=8199&channelId=-14863> for the Federal Travel Regulations).

- Ensure that delegations of authority for approving travel are in writing, that they are accessible, and that responsibilities are effectively discharged. In order to do so, review the Location travel files.
- Determine if controls are in place to ensure that personal travel, when commingled with official travel, is not charged to the Government.

In order to do so, review travel authorizations and travel vouchers for cases of mixed travel and make sure days of personal expenses were not charged to the Government.

- **VERY IMPORTANT.**
For travel prepared in the NFC TRVL system: In accordance with the General Records Schedule, paper copies of transmitted transactions (bearing the original signatures of all parties) and supporting documents (e.g., receipts) must be retained for a 6-year, 3-month period. Agency offices that use the online data entry component to enter travel transactions are the official record keepers of the original paper copies of the transmitted transactions. These offices must follow the record retention requirements established by the National Archives and Records Administration in the “General Records Schedule”. These original vouchers shall be kept in a central locked file.
For travel prepared in the GovTrip system: all approval and document stamping in the GovTrip system are considered to be official records. Northrup Grumman, owner of the GovTrip system will retain the official electronic records for 6 years and 3 months as established by the National Archives and Records Administration. When a travel arranger stamps a document T-entered on behalf of travelers for vouchers, a copy of the signed voucher must be uploaded and attached to the electronic records. If any travel arranger is delegated the authority to stamp a document approved on behalf of an approving official, a copy of the signed authorization must be uploaded and attached to the electronic document in the GovTrip system.

6.13-1 Travel Authorizations

- Ensure that all travel orders are reviewed by properly designated individuals, other than the traveler, to determine that travel is official in purpose and nature and clearly stated, absolutely necessary, consolidated with other trips if feasible, and amounts estimated are reasonable.

- Ensure that open authorizations in GovTrip are limited only to individuals whose frequent, routine, repetitive travel requirements make individual trip-by-trip authorizations administratively burdensome. Open authorizations must be limited to those positions pre-determined by the Administrator. Open authorizations must be limited to the appropriate geographic area and to expenses.
- Ensure that open authorizations have not been used when actual expense is requested or for foreign travel.
- Determine if there were more than three instances during the last fiscal year of fund holders (or supervisors) post approving their subordinates' travel. (This procedure indicates a breakdown in the proper pre-approval process for authorizations) If yes, explain.
- Ensure that actual expense (per diem in excess of the GSA per diem rates) has been approved in accordance with the revised Agricultural Travel Regulations of May 1, 2008. Actual expense approval letters must be uploaded and attached to the GovTrip authorization electronically. Actual expense for conferences and meetings should be approved in writing by the Director, FMD, and the written approval is in the travel file. Actual expense will be selected on the per diem page of the GovTrip authorization..

6.13-2 Travel Advances

- Ensure that employees leaving the Agency have paid back any outstanding travel advance balances.
- Ensure that travel advances are only issued in conjunction with an approved travel authorization; and returned promptly when a trip is completed, canceled, or delayed past a reasonable time (P&P 342.3). Emphasis should be made on travel advances open to non-Government persons traveling for the Government. NOTE TO CARE TEAM: The number of travel advances should have decreased with the use of the Automated Teller Machines under the Travel charge card program.
- Ensure that Travel Charge Card holders comply with REE Bulletin 07-301, Use and Management of Travel Charge Cards, and Bulletin 07-306, Paying for Travel Expenses. Ensure that employees holding a government contractor-issued travel card are not provided advances, except for foreign travel or when approved REE Chief Financial Officer (Director, FMD).
- Ensure that employees that have had their travel charge card canceled for misuse or non-payment are not obtaining travel advances from NFC. These individuals may only obtain travel advances hardship reasons, and only with a written waiver from the REE Chief Financial Officer (Director, FMD).

- Ensure that managers are notified of outstanding travel advance balances at the Location on a regular basis. Employees performing the travel function at the Location should be performing this function. Inquire whether they are.

6.13-3 Travel Vouchers

- Interview the employees performing the travel function to determine if the Location is experiencing any problems with processing travel vouchers. If so, explain. Review the travel files to ensure that vouchers are being prepared accurately and according to prior authorization.
- Review travel vouchers to ensure that registration fees for meetings or conferences are not being claimed on travel vouchers. Registration fees shall be paid using the Government Purchase Card. See REE Bulletins, 07-301, Use and Management of Travel Charge Cards, and 04-303, Non-Travel Related Employee Reimbursements.
- Ensure that applicable receipts are uploaded and attached to the electronic voucher for common carrier tickets, lodging, rental car, and any expense of \$75 or more.

6.13-4 Relocation Allowances

- Ensure that obligations/adjustments are being properly accounted for. The authorized amount on the travel authorization appearing in TRVL must be deobligated, based on actual reimbursements and reflected in the Location's accounts maintenance records. There must be a review by accounts maintenance personnel to ensure that TRVL has properly deobligated relocation amounts.

6.13-5 Mandatory Use of Contracted Travel Management Centers

- Ensure that all tickets are being purchased through a contracted travel management center.
- Ensure that there are sufficient internal controls at the Location for safeguarding undistributed paper tickets. Determine if a safe or a suitable locked file cabinet is available to store the tickets. (P&P 343.4, Use of Contract Air Services.) Paper tickets are only allowed for foreign travel.
- Ensure that the government contract airfares are used unless an exemption applies. (41 CFR §301-10.107)
- When restricted and/or penalty fares are used, ensure that the requirements of §301-10.108 and REE Bulletin 05-312 are met.

- Determine if procedures are in place to ensure that the TMC is not used for leisure travel.
- Determine if a review of travel authorization/itineraries is made before tickets are given to travelers. Inquire this of both travelers and employees performing the travel function at the Location.
- Determine whether unused/partially used tickets (eTickets or paper tickets) are promptly returned and canceled for credit to the cardholder or Government. Review procedures with employees performing the travel function at the Location.

6.13-6 Bank of America CBA Account

- Review travel vouchers to ensure that only travelers without an individually billed travel card or travelers on foreign travel are authorized to use the CBA account. Travelers with an individually billed account on domestic travel should not be authorized to use the CBA.

6.13-7 Travel Charge Cards

- Ensure that employees with travel charge cards are using them to the fullest extent and only for official reimbursable travel expenses. (See Bulletin 07-316, Paying for Travel Expenses).
- Ensure that employees leaving the Agency turn in their travel charge cards. In order to do so, request to see the Exit Clearance form and check list (in accordance with P&P 426.1, Employee Exit Clearance Procedures). If employee is going to another USDA agency, the travel charge card shall be transferred. If not, the card must be cancelled.
- Ensure that applications for individually billed travel cards submitted after January 1, 2006, are accompanied by a certificate of completion of the GSA or USDA online travel charge card training program.

6.13-8 Foreign Travel

- Inquire whether the Location experiences any problems in processing foreign travel requests (e.g., HQ/Area approvals, passports, visas, etc.). If so, document the specific issues involved. (P&P 345.3)
- Inquire whether the Location experiences any problems using the Foreign Travel Information System (FTIS) via ARIS. If so, document the problems.
- Ensure that official passport receipts and a passport log are maintained in accordance with Agency guidelines.

- Ensure that all passports and documentation are secured in a suitable locked fireproof cabinet/safe.

6.14 Utility Accounts

- Ensure that the Location knows how to establish utility accounts with NFC through the use of the NFC TUMS system.
- Determine if the Location is encountering any problems with utility payments or reconciliation of accounts. If so, explain.
- Ensure that obligations for IPAC, GPO, GSA, etc., are appearing on the Transaction Detail Listing (TDL). If not, determine if the Location is taking corrective action with NFC and/or the appropriate Government vendor agency.

6.15 Agreement Accounting

6.15-1 Research Support Agreement (RSA) Expenditure Tracking

- Ensure that the ADODR or designee reconciles RSA cooperator billing data (i.e., the Monthly Management Reports or SF-1034 vouchers) with documentation submitted by the RL's (i.e., packing slips, delivery tickets, memoranda, etc.) to ensure receipt of goods and services billed for.
- Ensure that the Location maintains an adequate tracking system for comparison of actual expenditures to the Task Order obligation(s). Some Locations use CATS for this purpose; others use automated spreadsheets.

6.15-2 Trust Funds and Reimbursable Agreements

- Refer to Bulletins 02-316, 02-314, and 03-309.
- Ensure that reimbursable accounts coded as Type 63 have been approved by the Director, FMD, and are being billed by the ABFO/Location in accordance with Bulletin 03-309.
- Ensure that the Location waits for receipt of authorization from ABFO before initiating research activity for the cooperator. Trust fund agreements require an up-front payment from the cooperator before work may begin.
- Ensure that the Location is aware of carry-over implications for multi-year appropriation authorities. When the ordering agency has statutory multi-year spending authority, funds provided by the agreement are available for obligation by ARS for the specified years, subject to limitations imposed by the ordering

Agency. This will ordinarily result in carryover amounts from one fiscal year to another of any unobligated balance. The providing agency has the prerogative of stipulating the dollar amount that should be expended by fiscal year. (FMM Chapter 2400, Section 2415.1.2; Bulletin 03-309)

6.15-3 Sales/Exchange Funds

- Ensure that the AO/T and APO are following the required exchange/sale procedures. In the acquisition, sale, or exchange of property, both the item to be acquired and the item to be replaced must fall within a single category identified in the Federal Property Management Regulations. Proceeds from the exchange/sale of property are available for obligation to purchase replacement property during the year in which the property was sold plus one additional fiscal year. (FMM Chapter 2400, Section 2415.5) Separate accounts are established for suspense (sales proceeds) and reimbursement (repurchases) and are tracked by fiscal year of availability. (FMM Chapter 2400, and Section 2470). Review the Location files to determine if requirements for sale/exchange funds are being met. If not, explain.

6.15-4 Quarters

In accordance with the FMM, Chapter 2400, Section 2480:

- Review Location files to ensure that employee quarters payments are made through proper coding of Time and Attendance reports to accomplish payroll deductions. (Collections that are not received through payroll deductions must be paid into the Treasury Miscellaneous Receipt Account and thus are not available to the Location for obligation.)
- Review Location files to determine whether quarters rental receipts are used only for upkeep of the Government residences, as required. If not explain.

6.15-5 Revolving Fund

- Determine if the Location has a university (or cooperator) administered “revolving fund” composed of proceeds from the sale of Location animals, crops, or related by-products. If yes, provide the dollar amount, and describe the record keeping responsibilities between ARS and the university (or cooperator).
- Ensure that the anticipated funding amount is annotated on the ARMP.
- Determine if ARS employees have the authority to authorize (or cause) expenditures to be made from this fund. If yes, explain if they are doing so according to the terms of the MOU or agreement. An ARS official may not, under any circumstances, approve by signatory authority any obligation

documents covered under a revolving fund. Review the Location file to determine whether this may be happening. If so, explain.

6.16 Reference Manuals

- Ensure that budget/fiscal external procedures (including ARS P&P's) are complete, readily accessible, up-to-date, and are being properly followed. Attach or reference any internal procedures developed by the Location.
- Ensure that references are readily available for each of the following subject areas and that they are being fully utilized and understood: CATS; FFIS; FMM; SAMS; ARMPS; NFC Procedures Manuals; & Travel.

6.17 Training

- Through the interview and review process, determine whether employees are adequately trained in budget/fiscal operations to perform their duties, and whether the Location has competent and sufficient staff to carry out budget/fiscal functional responsibilities.

6.18 Budget/Fiscal Records Management

- Ensure that budget/fiscal records are maintained and disposed of in accordance with P&P 251.8, which provides records distribution schedules for administrative and financial management files.